### **ADOPTED BUDGET**

Fiscal Year 2024-2025 Budget and FY25-28 Four-Year Financial Plan

**April 12, 2024** 

Budget Details at <u>detroitmi.gov/budget</u>





### A More Vibrant, Safe, and Sustainable City

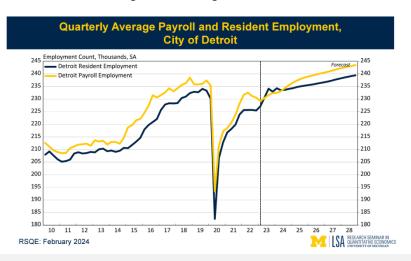
Through this budget, we keep our promise to our retirees and support our highest priorities for Detroiters.

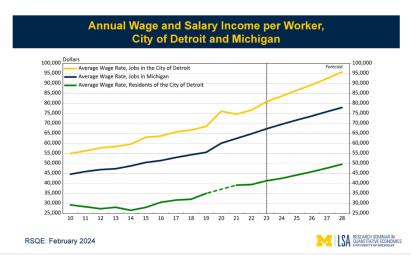
- The Adopted FY25 budget totals \$1.47 billion for General Fund activities and \$2.78 billion across all City funds for the coming fiscal year beginning July 1, 2024.
- Our strategies continue to grow the economy and tax base, delivering good-paying jobs, economic opportunity, and quality of life improvements for Detroiters.
- We have built up financial reserves, including \$455 million deposited into the Retiree Protection Fund and \$150 million into the Rainy Day Fund, ensuring that neither our retirees nor our budget will be at risk.
- With the revenue rebound from the pandemic behind us, we have returned to a normal budget process with steady and stable growth and prudent spending decisions to make, like other flourishing cities in America.
- The FY25 budget is balanced, despite pressure from current services and competitive wages. It prioritizes public safety, public transit, retirees, elections, and homelessness services.
- This budget supports our highest priorities, keeping our promise to our retirees and providing a more Vibrant, Safe,
   and Sustainable City for Detroiters.

### **Detroit Economic Outlook**

Forecast predicts steady but moderating growth led by blue-collar jobs. Slower national economy poses risks.

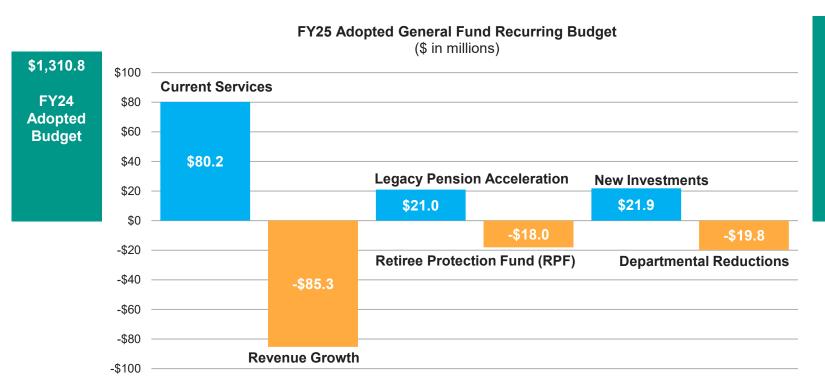
- The <u>Detroit Economic Outlook for 2023-2028</u> predicts that Detroit's economy will continue to grow at a steady pace, marked by job and wage gains for Detroiters.
- Economic growth is expected to moderate to a steady state starting in 2025 as major infrastructure and development projects already underway come online. Blue-collar jobs in manufacturing, construction, and transportation continue to be key drivers for economic growth through 2028. Risks remain, such as high interest rates lasting longer than expected.





## **FY25 General Fund Recurring Budget Crosswalk**

New recurring spending is offset by additional revenues, planned use of RPF, and departmental savings.



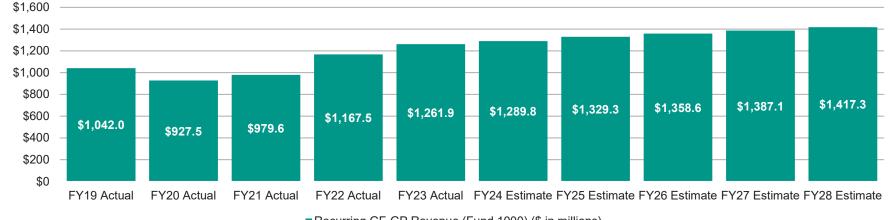
\$1,414.1

FY25 Adopted Budget

### **Detroit Revenue Estimating Conference**

Detroit's revenue outlook is improving, with steady but moderating growth led by income taxes.

- On Feb 12, the <u>Revenue Estimating Conference</u> approved General Fund recurring revenues at \$1.329 billion for FY25, up
   \$75.7 million (6%) over the FY24 Adopted Budget and \$39.5 million (3.1%) over revised FY24 estimates.
- Our revenue outlook is improving, with steady growth led by income taxes, which follow our continuing efforts driving economic
  opportunity and growth for Detroiters. Risks remain, such as high interest rates lasting longer than expected, State budget
  pressures, and slack in retail casino gaming to the extent not offset by internet gaming growth.



■ Recurring GF-GP Revenue (Fund 1000) (\$ in millions)

<sup>\*</sup> Difference in budgeted revenues vs. revenue estimating conference due to inter-fund transfers, inter-agency billings, and use of prior year surplus.

### **Budget Calendar**

Budget development is a year-long planning process with multiple points of community engagement.

Sept Sept Oct Oct Nov - Feb Feb Mar Mar - Apr Apr Jul 1

**Budget Kickoff Sept. Revenue Estimating Conference Annual Public Budget Meetings District Priorities Forums Budget Preparation** Feb. Revenue Estimating Conference **Mayor Proposes Budget City Council Budget Hearings City Council Adopts Budget Fiscal Year Begins** 

The City's fiscal year (FY) runs from July 1 to June 30

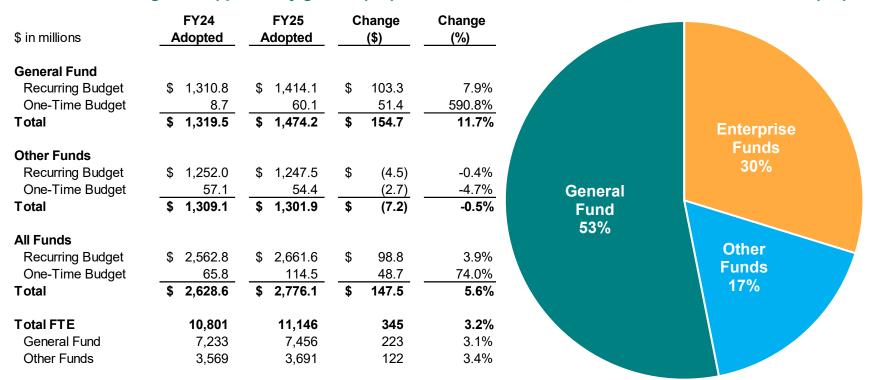
FY 2024-2025:

July 1, 2024 to June 30, 2025

= opportunities for public input

### FY25 Adopted Budget – All Funds

Over half the budget is supported by general purpose taxes and other revenues, the rest is for restricted purposes.

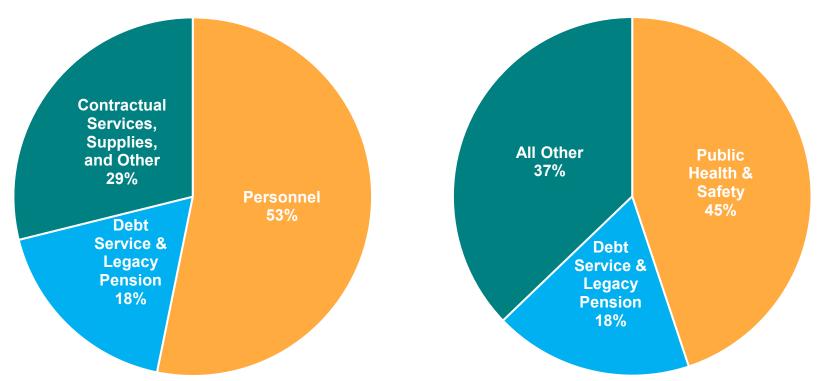


<sup>\*</sup> Difference in budget vs. revenue estimating conference includes inter-fund transfers, inter-agency billings, and use of prior year surplus and Retiree Protection Fund.



### FY25 Adopted Budget - General Fund

Over half the General Fund budget supports personnel, and nearly half supports public health and safety.

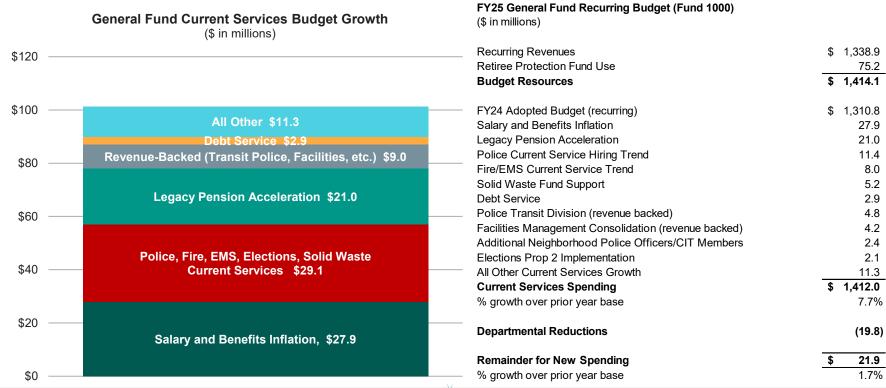


<sup>\*</sup> Public Health & Safety includes Police, Fire/EMS, Court, Public Lighting, Animal Control, and BSEED.



# **Building the FY25 General Fund Recurring Budget**

Our budget follows through on past promises and sustains the growing cost of current City services.



### **FY25 Budget Highlights**

After funding current services and past promises, the budget prioritizes the following new investments.



#### **DDOT Increase**

\$21.6 million budget increase, including 117 more bus drivers



#### General Fund recurring budget increases totaling \$21.9 million (1.7% growth)

- \$10 million for more competitive active employee retirement benefits
- \$5 million for homelessness services to provide safe and stable support for the most vulnerable
- \$2 million increase, for a total of \$7.5 million, for the workforce investments fund to support competitive wages in hard-to-fill City jobs



- \$1 million to enhance the City's cybersecurity preparedness and response
- \$0.5 million for Public Lighting Authority repair and response to street light outages

### **FY25 Budget Highlights**

One-time surplus allows us to make additional targeted investments without permanent pressure on the budget.



- \$19.7 million for capital improvements to facilities, parks, and neighborhood/cultural assets
- \$17.2 million for cleanup on freeways, alleys, commercial corridors, land bank properties,
   and dangerous tree removal
- \$15.1 million for blighted properties ordered demolished
- \$14.1 million for Police overtime to support extra patrol and surge coverage
- \$10 million for a one-time supplemental benefit for legacy retirees
- \$4.5 million for Motor City Match and Grow Detroit's Young Talent
- \$4 million for Elections expanded presidential cycle turnout and Proposal 2 implementation
- \$3.1 million for Fire/EMS overtime to support new recruit transition
- \$2.8 million for the Affordable Housing Development and Preservation Fund, on top of \$350,000 in recurring budget
- \$21.5 million for various other one-time investments





### FY25 Adopted Budget – General Fund

Revenues are keeping up with recurring operations, Retiree Protection Fund allows us to phase in legacy pensions.

General Fund-General Purpose Budget (Fund 1000) (\$ in millions)		FY24 Adopted		FY25 Adopted		Change (\$)	Change (%)	Use of Prior Year Surplus and One-Time Resources (\$ in millions)  FY23 Prior Year Surplus	\$	146.0
Sources Income Tax State Revenue Sharing Wagering Tax Property Tax Utility Users Tax Other Revenues (recurring) Other Revenues (one-time) Retiree Protection Fund (RPF) Use	\$	392.8 224.4 258.1 137.4 46.3 194.6	\$	433.9 236.7 256.6 152.9 43.1 215.7 25.2 75.2	\$	41.1 12.3 (1.5) 15.5 (3.2) 21.1 25.2 18.0	10.5% 5.5% -0.6% 11.3% -6.9% 10.8%	FY24 and FY25 One-Time Revenue FY24 One-Time Lapse Total  FY24 Proposed Supplemental Risk Management Blight and Beautification Capital Improvements Total	\$ \$	61.7 8.3 <b>216.0</b> 50.0 20.8 31.2 <b>102.0</b>
Budgeted Use of Surplus Total Sources	\$	8.7 <b>1,319.5</b>	\$	34.9 <b>1,474.2</b>	\$	26.2 <b>154.7</b>	3.0 11.7%	FY25 Adopted Budget Blight and Beautification Capital Improvements	\$	34.3 19.7
Uses Personnel Non-Personnel Legacy Pension Contributions Debt Service Other Expenses One-Time Expenditures Total Uses	\$ - <b>\$</b>	721.5 226.7 148.9 81.5 132.2 8.7 <b>1,319.5</b>	\$ - <b>\$</b>	245.7 169.9 84.4 147.3 60.1	\$	45.3 19.0 21.0 2.9 15.1 51.4	6.3% 8.4% 14.1% 3.6% 11.4% 590.8%	Police OT - Extra Patrol and Surge Coverage Legacy Retiree Supplemental Benefit HRD - Motor City Match and Grow Detroit's Young Talent Elections - Presidential Turnout and Prop 2 Transition Fire/EMS OT - New Recruit Transition HRD - Affordable Housing Development and Preservation Fund Other One-Time Expenditures Total	\$	14.1 10.0 4.5 4.0 3.1 2.8 21.5
Sources Less Uses		-				-	_	Combined Total	\$	216.0

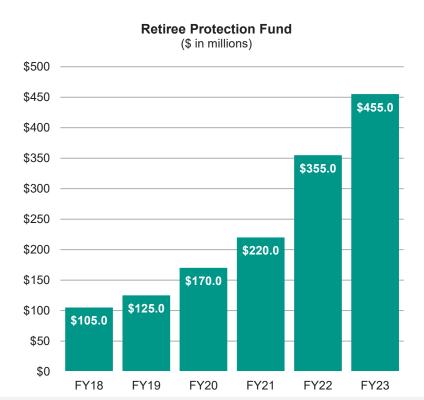
### FY25 Four-Year Financial Plan – General Fund

Recurring Spending must be balanced with recurring revenues. Legacy Pension phases in with declining RPF use.

General Fund-General Purpose Budget													
(Fund 1000)		FY24		FY24		FY25		FY26		FY27		FY28	
(\$ in millions)	Adopted		Projected		Adopted		Forecast		Forecast		Forecast		
Sources													
Income Tax	\$	392.8	\$	420.1	\$	433.9	\$	448.1	\$	462.7	\$	478.9	
State Revenue Sharing		224.4		232.7		236.7		241.2		245.9		250.7	
Wagering Tax		258.1		248.7		256.6		258.7		260.8		262.9	
Property Tax		137.4		147.1		152.9		156.7		160.5		164.2	
Utility Users Tax		46.3		42.6		43.1		43.7		44.2		44.8	
Other Revenues (recurring)		194.6		198.6		215.7		220.9		224.0		227.1	
Other Revenues (one-time)		-		36.6		25.2		-		-		-	
Retiree Protection Fund (RPF) Use		57.2		79.1		75.2		68.3		61.6		54.8	
Budgeted Use of Surplus		8.7		10.1		34.9		-		-		_	
Total Sources	\$	1,319.5	\$	1,415.6	\$	1,474.2	\$	1,437.6	\$	1,459.7	\$	1,483.4	
Uses													
Personnel	\$	721.5	\$	749.5	\$	766.8	\$	782.8	\$	799.1	\$	819.5	
Non-Personnel		226.7		234.5		245.7		248.5		251.8		255.1	
Legacy Pension Contributions		148.9		170.8		169.9		166.0		162.3		158.5	
Debt Service		81.5		73.3		84.4		87.8		87.9		87.9	
Other Expenses		132.2		132.5		147.3		152.5		158.6		162.4	
One-Time Expenditures		8.7		10.1		60.1		-		-		-	
Total Uses	\$	1,319.5	\$	1,370.7	\$	1,474.2	\$	1,437.6	\$	1,459.7	\$	1,483.4	
Sources Less Uses		-	_	44.9		-		-	_	-		-	
Use for FY24 One-Time Supplemental		_		(44.8)		_		_		_		_	
Remaining Projected Surplus		-		0.1		-		-		-		-	

## **Retiree Protection Fund ("RPF")**

In 2017, the City created the RPF to prepare for the coming "pension cliff" and provide a smooth budget transition.



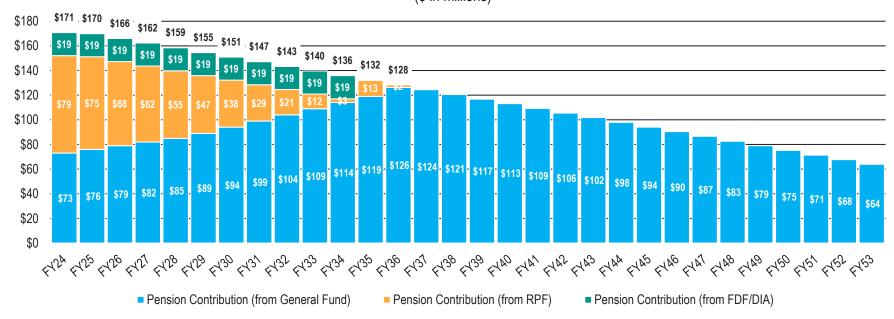
- Plan of Adjustment 10-year pause on legacy pension contributions let us reinvest the surplus to improve City services
- To protect retirees, the Mayor and City Council deposited \$455 million in the RPF, an irrevocable trust fund exclusively for future pension payments
- The RPF strategy has always been two-fold:
  - 1. Build a pension funding resource to gradually draw down every year beginning in FY24
  - 2. Gradually build room in the recurring City budget for annual pension contributions before FY24 begins



## Legacy Pensions - Accelerated Payment Schedule

Our budget includes the steady ramp up of the General Fund share of the annual pension contribution (blue bars).

General Fund Legacy Pension Contributions (\$ in millions)



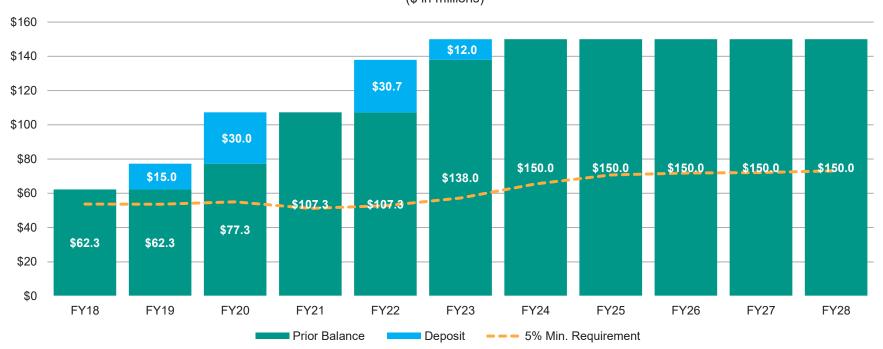
- Projections of annual legacy pension contributions based on FY23 Actuarial Valuations.
- DWSD and Library liabilities and contributions are separate.



## **Budget Reserve ("Rainy Day Fund")**

The budget maintains our Rainy Day Fund to protect City services and budget against downside risks.





### **Approved FY24 Supplemental and Bond Resolutions**

Alongside the FY25 Budget, we also approved supplemental funding from surplus and financing.

#### **FY24 Budget**

- \$50 million from prior surplus for risk management
- \$52 million from prior year surplus for blight and capital improvements
- \$35.8 million from surplus revenue for current services for Police, Fire/EMS, Facilities, and Law
- \$22 million for legacy pension payment schedule acceleration backed by Retiree Protection Fund

### **Financing**

- \$55 million for vehicle installment purchase agreement to provide ongoing financing for City vehicles
- \$22 million for public lighting bonds previously approved by voters
- \$9.3 million for capital improvement bonds previously approved by voters

